Advocacy Advance
Tools to Increase Biking and Walking

A project of
Alliance for Biking & Walking
The League of American Bicyclists

Federal Lands Access Program (FLAP)

Fact Sheet: New Program Supporting Access to Federal Lands

The purpose of this fact sheet is to alert bicycle and pedestrian advocates and agency staff of a new funding program under the federal transportation bill, MAP-21, so you can take advantage of opportunities to improve access to federal parks and public lands, including those in urban areas across the country. See Advocacy Advance's FLAP Advocacy Guide for more resources (www.advocacyadvance.org/resources).

Introduction

The Federal Highway Administration (FHWA) recently established a new funding source, the Federal Lands Access Program (FLAP)[1], to improve access to national parks and other federal lands. The goal of the FLAP program is to improve transportation facilities (i.e. public highway, road, bridge, trail, or transit system) that are located on, adjacent to, or provides access to federal lands. Transportation facilities must be owned and/or maintained by a state, county, town, township, municipality, tribal or local government and not a federal land agency.

FLAP provides $250 million by formula to all 50 states, the District of Columbia and Puerto Rico. The funds under this program will be available for FY13 and FY14. As a new program, the Federal Land Division Offices, which administer the program, are at different stages toward implementing the FLAP program.

Eligibility and Project Selection Criteria

Projects eligible for FLAP funding include:

- Transportation planning, research, engineering, preventive maintenance, rehabilitation, restoration, construction, and reconstruction of Federal Lands Access Transportation Facilities located on or adjacent to, or that provide access to, Federal land, and-
    - adjacent vehicular parking areas;
    - acquisition of necessary scenic easements and scenic or historic sites;
    - provisions for pedestrians and bicycles;
    - environmental mitigation in or adjacent to Federal land to improve public safety and reduce vehicle-caused wildlife mortality while maintaining habitat connectivity;
    - construction and reconstruction of roadside rest areas, including sanitary and water facilities; and
    - other appropriate public road facilities, as determined by the Secretary;

[1] FLAP Fact Sheet (FHWA) http://www.fhwa.dot.gov/map21/flap.cfm; FLAP Guidance (FHWA) http://www.fhwa.dot.gov/map21/guidance/guideflap.cfm

- operation and maintenance of transit facilities; and
- any transportation project eligible for assistance under title 23[2] that is within or adjacent to, or that provides access to, Federal land.

Project selection criteria should be based on the following:

- Before any joint discussion or final programming decision, did the Programming Decision Committee (see below) cooperate with the applicable Federal Lands Management Agency (i.e. Forest Service, Bureau of Land Management, Fish and Wildlife Service, National Park Service)?
- Is the project endorsed by the pertinent Federal Land Management Agency/Agencies (FLMA) as a high priority?
- Does the project provide access to Federal high-use recreation sites or Federal economic generators?
- Is the project consistent with the owner's long range transportation plan and is it consistent with the FLMA and other planning efforts in the State and/or region?
- Does the project improve safety while improving access to a Federal facility?
- Can the project be realistically completed based on the scope, schedule, and budget proposed?
- Does the project sponsor have the ability to meet the local match requirements?

Important Features of FLAP

- Eighty percent of the funding from this program will be distributed to 12 western states leaving $50M /year to be divided among the other 38 states.
- In most states, the FLAP will require a 20% local match. This percentage may be less for those states that have a higher acreage of federal land, and thus a higher level of funding from FLAP. The Federal Land Transportation Program (FLTP)[3] funds are eligible and can be considered as a match. In some cases, non-transportation National Park Service (NPS) funds can also serve as a match.
- Proposed FLAP projects must be on the Statewide Transportation Improvement Program (STIP) and if applicable on the Metropolitan Transportation Improvement Program (TIP).
- This program is authorized for FY 2013 and FY 2014.
- Preference is given towards projects which access Federal high-use recreation sites or Federal economic generators.
- The funds are administered through the FHWA's Federal Lands Highway (FLH) Division Offices (Eastern, Central and Western)[4], which either holds funds or transfers funds to the State Departments of Transportation, depending on the state.

[2] Title 23 text (FHWA) http://www.fhwa.dot.gov/legsregs/title23.pdf
[3] Federal Lands Transportation Program (FHWA): http://www.fhwa.dot.gov/map21/fltp.cfm
[4] FHWA's Federal Lands Highway (FLH) Division Offices: http://flh.fhwa.dot.gov/about/divisions/

Programming Decision Committee

Funding decisions for each state are made by a three-member Programming Decision Committee (PDC), consisting of representatives from the State Department of Transportation (DOT), Federal Highway Administration (FHWA), and a "representative of local interests". See Appendix I for your state's PDC members and contact information.

Partnership Opportunity

This program provides a unique opportunity for communities to work with the National Park Service or other relevant federal land agency on transportation facility projects of importance. Park units or other land agencies MUST coordinate with State and Federal Highway coordinators. To receive NPS support, projects must be aligned with Department of the Interior priorities and be endorsed by the NPS regional office. Talk with your NPS contact[5] about what those priorities are.

Call to Action

Projects that provide for pedestrians and bicycles are explicitly included. Preference will be given to high-use federal recreation areas or federal economic generators. To win FLAP funding for bicycle and pedestrian projects, applicants should:

1. Contact your region's Federal Highway's FLAP Coordinator AND the Program Decision Committee members in your state (Appendix I) to request information about the program, including deadlines and requirements in the state in which your project is located;
2. Gather partners (including Federal Land Management Agencies);
3. Identify a project that meets the Eligibility and Project Selection Criteria (above). Work with local officials to make sure the project is on the STIP or TIP;
4. Remember the Title and Maintenance (eligibility) requirements;
5. Make a good case with facts, figures and photos;
6. Identify a source for the 20% local match;
7. Build local and regional support for the project (see Appendix II for a sample letter of support).

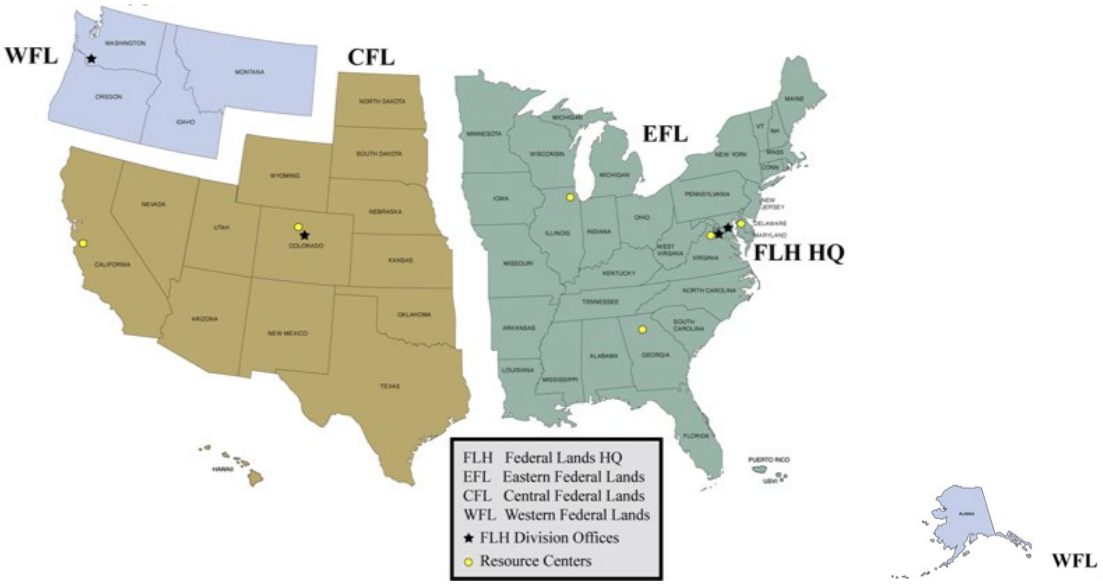
If the application deadline has passed for your state, still contact the regional FLAP Coordinator and state PDC members. Make sure they know you are aware of this program and work with them to identify projects for funding in FY2014.

For advocacy-specific tips, see the FLAP Advocacy Guide: www.advocacyadvance.org/resources

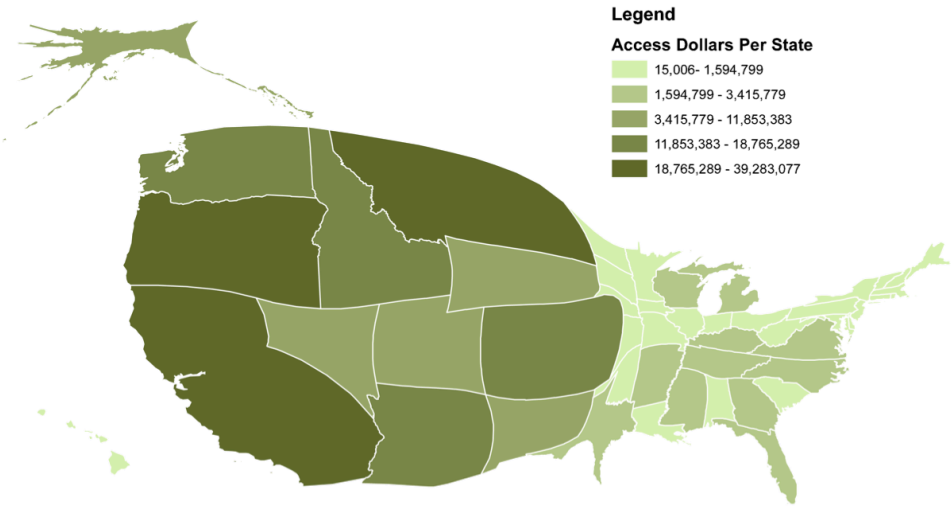
[5] National Park Service Contacts: http://www.nps.gov/transportation/contact_us.html

APPENDIX I:

FLAP Distribution, Timelines, and Contacts by State



Access Program Dollars by State | A Cartogram



Sources:
State Shapefile: US Census
Access Dollars: FLHD, Access Program Funding Table Dated 10/26/2012

Puerto Rico is not represented, but will receive around $78,000 per year in Access Funds

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Western Federal Lands Office

FHWA WFL FLAP Coordinator: Tom Erkert, 360-619-7791 Tom.Erkert@dot.gov

Alaska (AK)	
Contract Authority under MAP-21	$7,809,942.00
Request for Projects	1/2/13
Project Proposals Due	2/28/13
State DOT FLAP Coordinator	Mike Vigue, mike.vigue@alaska.gov, (907) 465-7679
PDC Members & Website	http://www.wfl.fhwa.dot.gov/programs/flap/ak/
Idaho (ID)	
Contract Authority under MAP-21	$18,765,289.00
Request for Projects	11/26/12
Project Proposals Due	2/4/13
State DOT FLAP Coordinator	Loren Thomas, loren.thomas@itd.idaho.gov, (208) 334-8231
PDC Members & Website	http://www.wfl.fhwa.dot.gov/programs/flap/id/
Montana (MT)	
Contract Authority under MAP-21	$25,064,181.00
Request for Projects	11/29/12
Project Proposals Due	2/8/13
State DOT FLAP Coordinator	Wayne Noem, wnoem@mt.gov, (406) 444-6109
PDC Members & Website	http://www.wfl.fhwa.dot.gov/programs/flap/mt/
Oregon (OR)	
Contract Authority under MAP-21	$24,282,680.00
Request for Projects	11/1/12
Project Proposals Due	1/25/13
State DOT FLAP Coordinator	Patricia Fisher, patricia.r.fisher@odot.state.or.us, (503) 986-3526
PDC Members & Website	http://www.wfl.fhwa.dot.gov/programs/flap/or/
Washington (WA)	
Contract Authority under MAP-21	$15,377,605.00
Request for Projects	11/2/12
Project Proposals Due	1/25/13
State DOT FLAP Coordinator	Bill Leonard, leonardb@wsdot.wa.gov, (360) 705-7344
PDC Members & Website	http://www.wfl.fhwa.dot.gov/programs/flap/wa/

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Central Federal Lands Office

FHWA CFL FLAP Coordinator: Allen Grasmick, Allen.Grasmick@dot.gov, (720) 963-3664

Arizona (AZ)	
Contract Authority under MAP-21	$14,873,315.00
Request for Projects	1/1/13
Project Proposals Due	2/28/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/az/index.cfm
California (CA)	
Contract Authority under MAP-21	$39,283,077.00
Request for Projects	3/1/13
Project Proposals Due	4/30/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ca/index.cfm
Colorado (CO)	
Contract Authority under MAP-21	$18,335,540.00
Request for Projects	3/1/13
Project Proposals Due	5/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/co/index.cfm
Hawaii (HI)	
Contract Authority under MAP-21	$289,622.00
Request for Projects	Unknown (as of 6/13/13)
Project Proposals Due	Unknown (as of 6/13/13)
PDC Members & Website	http://www.cflhd.gov/programs/flap/hi/index.cfm
Kansas (KS)	
Contract Authority under MAP-21	$893,428.00
Request for Projects	4/15/13
Project Proposals Due	7/1/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ks/index.cfm
Nebraska (NE)	
Contract Authority under MAP-21	$305,300.00
Request for Projects	3/1/13
Project Proposals Due	5/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ne/index.cfm
New Mexico (NM)	
Contract Authority under MAP-21	$6,362,804.00
Request for Projects	3/1/13
Project Proposals Due	5/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/nm/index.cfm

Nevada (NV)	
Contract Authority under MAP-21	$7,792,499.00
Request for Projects	3/1/13
Project Proposals Due	4/30/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ne/index.cfm
North Dakota (ND)	
Contract Authority under MAP-21	$948,520.00
Request for Projects	3/1/13
Project Proposals Due	4/30/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/nd/index.cfm
Oklahoma (OK)	
Contract Authority under MAP-21	$1,469,248.00
Request for Projects	4/15/13
Project Proposals Due	6/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ok/index.cfm
South Dakota (SD)	
Contract Authority under MAP-21	$1,275,708.00
Request for Projects	3/1/13
Project Proposals Due	4/30/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/sd/index.cfm
Texas (TX)	
Contract Authority under MAP-21	$2,955,690.00
Request for Projects	5/15/13
Project Proposals Due	7/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/tx/index.cfm
Utah (UT)	
Contract Authority under MAP-21	$11,853,383.00
Request for Projects	3/15/13
Project Proposals Due	5/15/13
PDC Members & Website	http://www.cflhd.gov/programs/flap/ut/index.cfm
Wyoming (WY)	
Contract Authority under MAP-21	$10,199,685.00
Request for Projects	12/1/12
Project Proposals Due	1/31/13
Local Government Coordinator	Taylor Rosetti, taylor.rossetti@wyo.gov, (307) 777-4438
PDC Members & Website	http://www.cflhd.gov/programs/flap/wy/index.cfm

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Eastern Federal Lands Office

FHWA EFL FLAP Coordinator: David Payne, David.Payne@dot.gov (571) 434-1543

Alabama (AL)	
Contract Authority under MAP-21	$1,129,490.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Arkansas (AR)	
Contract Authority under MAP-21	$3,415,779.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Connecticut (CT)	
Contract Authority under MAP-21	$38,837.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Delaware (DE)	
Contract Authority under MAP-21	$32,639.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Dist. Of Columbia (DC)	
Contract Authority under MAP-21	$1,427,932.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Florida (FL)	
Contract Authority under MAP-21	$2,178,283.00
Request for Projects	Unknown
Project Proposals Due	Unknown

PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Georgia (GA)	
Contract Authority under MAP-21	$2,546,805.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Illinois (IL)	
Contract Authority under MAP-21	$994,419.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Indiana (IN)	
Contract Authority under MAP-21	$548,199.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Iowa (IA)	
Contract Authority under MAP-21	$360,388.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Kentucky (KY)	
Contract Authority under MAP-21	$1,805,461.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Louisiana (LA)	
Contract Authority under MAP-21	$1,378,525.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/

Maine (ME)	
Contract Authority under MAP-21	$321,933.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Maryland (MD)	
Contract Authority under MAP-21	$508,312.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Massachusetts (MA)	
Contract Authority under MAP-21	$408,842.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Michigan (MI)	
Contract Authority under MAP-21	$1,763,028.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Minnesota (MN)	
Contract Authority under MAP-21	$1,480,225.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Mississippi (MS)	
Contract Authority under MAP-21	$3,164,540.00
Obligation Limitation Projected	$2,843,973.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Missouri (MO)	

Contract Authority under MAP-21	$1,594,799.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
New Hampshire (NH)	
Contract Authority under MAP-21	$308,501.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
New Jersey (NJ)	
Contract Authority under MAP-21	$234,233.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
New York (NY)	
Contract Authority under MAP-21	$491,509.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
North Carolina (NC)	
Contract Authority under MAP-21	$2,812,507.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Ohio (OH)	
Contract Authority under MAP-21	$933,970.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Pennsylvania (PA)	
Contract Authority under MAP-21	$1,203,223.00
Request for Projects	Unknown

Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Puerto Rico (PR)	
Contract Authority under MAP-21	$77,957.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Rhode Island (RI)	
Contract Authority under MAP-21	$15,006.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
South Carolina (SC)	
Contract Authority under MAP-21	$1,295,975.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Tennessee (TN)	
Contract Authority under MAP-21	$2,657,077.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Vermont (VT)	
Contract Authority under MAP-21	$223,765.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Virginia (VA)	
Contract Authority under MAP-21	$3,314,583.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown

Website	http://www.efl.fhwa.dot.gov/
West Virginia (WV)	
Contract Authority under MAP-21	$1,184,934.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/
Wisconsin (WI)	
Contract Authority under MAP-21	$2,010,808.00
Request for Projects	Unknown
Project Proposals Due	Unknown
PDC Members	Unknown
Website	http://www.efl.fhwa.dot.gov/